

Message Text

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ACTION ACDA-12

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INFO AMEMBASSY TOKYO

C O N F I D E N T I A L SECTION 01 OF 02 GENEVA 13022

E.O. 11652: GDS
TAGS: PARM, CCD, US, JA
SUBJECT: CHEMICAL WEAPONS NEGOTIATIONS: CONSULTATIONS
WITH JAPANESE

REF: STATE 182858

1. SUMMARY. CONSULTATIONS WERE HELD ON AUGUST 25 BETWEEN THE US DELEGATION TO ROUND EIGHT OF THE US-USSR CHEMICAL WEAPONS NEGOTIATIONS AND THE JAPANESE DELEGATION TO THE CONFERENCE OF THE COMMITTEE ON DISARMAMENT (CCD). US REPS OUTLINED THE CURRENT STATUS OF THE US-USSR NEGOTIATIONS, REVIEWED PROVISIONS POSSIBLY AFFECTING THE COMMERCIAL CHEMICAL INDUSTRY AND EXPLAINED WHY US COULD NOT AGREE TO SUBMIT A PARTIAL INITIATIVE TO THE CCD. JAPANESE REPS EMPHASIZED INTEREST OF JAPANESE CHEMICAL INDUSTRY IN REPORTING AND INSPECTION PROVISIONS OF FUTURE CHEMICAL WEAPONS CONVENTION. THIS MESSAGE ALSO CONTAINS RECENT JAPANESE RESPONSES TO QUESTIONS PREVIOUSLY RAISED BY US REPS. END SUMMARY.

2. THIS MESSAGE REPORTS ON CONSULTATIONS HELD FRIDAY, AUGUST 25, 1978 BETWEEN THE US DELEGATION TO ROUND EIGHT OF THE US-USSR CHEMICAL WEAPONS NEGOTIATIONS AND THE JAP-
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ANESE DELEGATION TO THE CONFERENCE OF THE COMMITTEE ON DISARMAMENT (CCD). (PARAS 3-8). IT ALSO TRANSMITS JAPANESE RESPONSES TO PREVIOUS US REQUESTS FOR JAPANESE VIEWS ON SEVERAL ASPECTS OF A CHEMICAL WEAPONS PROHIBITION. (PARA 9 BELOW).

3. THE PURPOSES OF THE CONSULTATIONS WERE TO: (A) OUTLINE

THE CURRENT STATUS OF THE NEGOTIATIONS; (B) PRESENT A DETAILED EXPLANATION OF THOSE ASPECTS OF THE US POSITION WHICH MIGHT AFFECT THE CHEMICAL INDUSTRY AND SEEK JAPANESE VIEWS; (C) RESPOND TO JAPANESE QUESTIONS; AND (D) CONSULT CONCERNING FUTURE MULTILATERAL NEGOTIATIONS ON CHEMICAL WEAPONS.

4. US DEL HEAD (AMB. ADRIAN S. FISHER) AND ALTERNATE HEAD (CHARLES FLOWERREE) SAID THAT DURING ROUND EIGHT, WHICH HAS JUST BEGUN, THE US WOULD BE SEEKING TO RESOLVE SEVERAL FUNDAMENTAL ISSUES. IN AREAS WHERE AGREEMENT IN PRINCIPLE HAS ALREADY BEEN ACHIEVED, DRAFTING OF LANGUAGE FOR A JOINT INITIATIVE IS PLANNED. THE ROUND WAS EXPECTED TO LAST WELL INTO SEPTEMBER. IN RESPONSE TO A QUESTION FROM THE JAPANESE DEL HEAD (AMB. MOTOO OGISO) FISHER INDICATED THAT IN THE US VIEW THE JOINT INITIATIVE SHOULD BE PRESENTED IN THE FORM OF KEY ELEMENTS OF A FUTURE TREATY, RATHER THAN A FULL TREATY DRAFT. HE NOTED THAT THE SOVIETS CONTINUED TO ADVOCATE SUBMISSION OF A DRAFT CONVENTION.

5. IN RESPONSE TO RECENTLY EXPRESSED JAPANESE CONCERNS (PARA 9 BELOW), US DEL MEMBER (MIKULAK) REVIEWED ASPECTS OF THE US POSITION WHICH MIGHT AFFECT THE CHEMICAL INDUSTRY. PRESENTATION WAS BASED ON ROUND SIX GUIDANCE PAPER ON THIS TOPIC. (WRITTEN VERSION OF PRESENTATION WAS ALSO PROVIDED TO THE JAPANESE TO FACILITATE DISCUSSIONS.)
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MIKULAK OUTLINED US PROPOSALS FOR REPORTING ON CERTAIN TYPES OF COMMERCIAL CHEMICALS AND FOR CHALLENGE INSPECTION IN THE EVENT SUSPICIOUS ACTIVITIES WERE DETECTED. HE EMPHASIZED US VIEW THAT BAN ON USE OF COMMERCIAL CHEMICALS FOR CHEMICAL WARFARE PURPOSES CAN BE ACCOMPLISHED WITHOUT ADVERSE EFFECTS ON THE COMMERCIAL CHEMICAL INDUSTRY.

6. OGISO SAID THAT THE JAPANESE CHEMICAL INDUSTRY WAS WILLING TO REPORT AGGREGATED DATA, BUT WAS UNEASY ABOUT REPORTING PRODUCTION INFORMATION ON A PLANT-BY-PLANT BASIS. MIKULAK SAID THAT US ENVISIONED ONLY REPORTING OF AGGREGATED DATA ON PRODUCTION.

7. OGISO INDICATED THAT US PRESENTATION WOULD BE CAREFULLY STUDIED AND THAT FURTHER CONSULTATIONS WOULD BE UNDERTAKEN WITH THE JAPANESE CHEMICAL INDUSTRY. HE AGREED TO KEEP US INFORMED ON THESE CONSULTATIONS AND ASKED THAT ADDITIONAL INFORMATION BE PROVIDED ON INSPECTION PROVISIONS ONCE THESE HAD BEEN WORKED OUT IN GREATER DETAIL.

8. AT CONCLUSION OF MEETING FISHER REFERRED TO JAPANESE

REQUEST AT THE CCD ON AUGUST 17, 1978 FOR THE US AND USSR TO PRESENT A PARTIAL JOINT INITIATIVE TO THE CCD IN THE NEAR FUTURE, COVERING AREAS ALREADY AGREED IN PRINCIPLE. HE NOTED THE JAPANESE SUGGESTION THAT IT SHOULD BE POSSIBLE FOR THE CCD AT LEAST TO BEGIN ELABORATING TREATY LANGUAGE ON THE SCOPE OF PROHIBITION. FISHER SAID THE US COULD NOT AGREE TO THE JAPANESE REQUEST FOR A PARTIAL INITIATIVE AND STRESSED THE COMPLEXITY OF A COMPLETE AND EFFECTIVE PROHIBITION OF CHEMICAL WEAPONS. FISHER MADE CLEAR THAT SCOPE, VERIFICATION AND OTHER KEY ELEMENTS WERE CLOSELY

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RELATED AND THEREFORE MUST BE DEALT WITH TOGETHER. HE SAID THE US COULD NOT AGREE TO HAVE CCD DEAL WITH ONE ASPECT IN ISOLATION FROM OTHERS.

9. RECENTLY JAPANESE CCD DELEGATION HAS PROVIDED ANSWERS TO SOME QUESTIONS RAISED EARLIER BY US REPS (REFTEL):

A. IN REGARD TO FACILITIES WHICH HAD BEEN USED FOR THE MANUFACTURE OF CHEMICAL AGENTS, THE JAPANESE CLAIM ONLY TWO FACTORIES AND ONE TECHNICAL INSTITUTE. THESE INSTALLATIONS HAVE NOW BEEN COMPLETELY DISMANTLED. (ONE OF THE FACTORIES IS NOW A RECREATION CENTER.) IN THIS SITUATION THE JAPANESE WOULD HAVE NO OBJECTION TO USING 1940 AS THE CUTOFF DATE FOR DECLARATIONS OF FACILITIES HAVING PRODUCED CHEMICAL MUNITIONS.

B. THERE ARE APPROXIMATELY 100 FACTORIES PRODUCING TOXIC CHEMICALS FOR PEACEFUL PURPOSES IN JAPAN. THIS FACT HAS CAUSED SOME CONCERN IN THE JAPANESE CHEMICAL INDUSTRY OVER THE POSSIBLE REQUIREMENTS FOR ON-SITE IN-

SPECTION IN A CW CONVENTION. THEY ARE INTERESTED IN KNOW-
ING WHAT PRECISE PROCEDURES ARE ENVISAGED.

C. THE JAPANESE CHEMICAL INDUSTRY WOULD HAVE NO DIF-
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FICULTY SUPPLYING FIGURES FOR TOTAL PRODUCTION OF CHEMI-
CALS AFFECTED BY THE CONVENTION, BUT WOULD NOT WISH
TO REVEAL THE BREAKDOWN OF THE AMOUNT BY DESTINATION, I.E.
THEY HAVE THE SAME CONCERN ABOUT PROTECTING COMMERCIAL
INFORMATION AS DO WESTERN PRODUCERS. IN REGARD TO THE
COMPREHENSIVE LIST, WHICH HAS BEEN PREPARED BY THE JAPAN-
ESE GOVERNMENT IN CONNECTION WITH THEIR DRAFT CW CONVEN-
TION, THE JAPANESE CHEMICAL INDUSTRIES WOULD HAVE NO
PROBLEM IN SUPPLYING INFORMATION ON SINGLE
PURPOSE CHEMICALS.

D. APPARENTLY, THERE IS CONSIDERABLE CONCERN IN THE
JAPANESE CHEMICAL INDUSTRY THAT THE US HAS IN MIND ELA-
BORATE SAMPLING PROCEDURES TO DETERMINE WHAT IS ACTUALLY
BEING PRODUCED WITHIN A PARTICULAR FACILITY. THE
INDUSTRY REPRESENTATIVES HAVE SUGGESTED THAT A SAMPLING
PROCEDURE EQUIVALENT TO THAT CARRIED OUT BY LOCAL ENVIR-
ONMENTAL PROTECTION AGENCIES WOULD BE ALL RIGHT, BUT
THEY SEEM TO BE WORRIED THAT SOMETHING FAR MORE INTRUSIVE
WILL BE NECESSARY IN REGARD TO PLANTS PRODUCING TOXIC
CHEMICALS. VANDEN HEUVEL

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